

ADVISORY COMMITTEE
ON CAPITOL AREA
SECURITY

Report

January 15, 2020

Advisory Committee on Capitol Area Security Annual Report

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As required by Minnesota Statutes 2012, section 299E.04, the Advisory Committee on Capitol Area Security provides advice and recommendations to the Governor and Legislature regarding security priorities, strategies for addressing these priorities, and recommendations for funding to implement the strategies. The Advisory Committee is required to submit a report to the Governor, Legislature, and Minnesota Supreme Court by January 15 of each year.

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Introduction

There were two membership changes for the Advisory Committee on Capitol Area Security in 2019. Lieutenant Governor Peggy Flanagan assumed the role of chair for the Advisory Committee and the House of Representatives appointed Representative Ryan Winkler as one of its members. The Advisory Committee consists of six members, appointed as follows:

- (1) The Lieutenant Governor;
- (2) Two Senators, including one member from the majority party, appointed by the Senate Majority Leader, and one member from the minority party, appointed by the Senate Minority Leader;
- (3) Two members of the House of Representatives, including one member appointed by the Speaker of the House and one member appointed by the Minority Leader; and
- (4) The Chief Justice of the Minnesota Supreme Court or the designee of the Chief Justice.

These individuals served as 2019 Advisory Committee members:

- Lieutenant Governor Peggy Flanagan (Chair)
- Chief Justice Lorie Gildea
- Senator Warren Limmer
- Senator Scott Dibble
- Representative Ryan Winkler
- Representative Jim Nash

The Advisory Committee is required by law to meet quarterly to assess the status of security in the Capitol Complex Area. For this purpose, the Advisory Committee consults with the Commissioners of Public Safety and Administration, the Executive Secretary of the Capitol Area Architectural and Planning Board, the Director of the Minnesota Historical Society, and the Sergeants-at-Arms of the Senate and House of Representatives. The law requires the Advisory Committee to seek additional advice from individuals with security development experience in a college or university environment, in the courts, and in a private Minnesota company.

The Advisory Committee reports annually to the Governor, the chairs and ranking minority members of the Legislative committees with jurisdiction over the Capitol Area Architectural and Planning Board, the Department of Public Safety, and the Chief Justice of the Supreme Court. The report provides a general assessment of the status of security in the Capitol Complex Area, describes implemented improvements, and recommends improvements for the future.

In 2019, the Advisory Committee met on May 13 and August 14. The focus of these meetings was to review previous initiatives and security assessment reports.

Appendix A identifies the mission statement and guiding principles that the Advisory Committee follows. During 2019, the Advisory Committee continued to seek input from state agencies and stakeholders. As required by statute, the Advisory Committee also solicited input from an individual with experience designing and implementing security for a public college or university campus, an individual with experience designing and implementing security for courts, and an individual with experience designing and implementing security for a private Minnesota company (See Appendix B).

General Overview of Security within the Capitol Complex Area

The Capitol Complex Area as defined by Minnesota Statute 15B.02 consists of 16 buildings and 25 parking facilities spread across 140 acres in the City of Saint Paul. The Capitol Complex Area reported crime rates are historically low as compared to adjacent areas of the city. Visible security deterrents including the presence of the Minnesota State Patrol and Capitol Security officers as well as physical security enhancements contribute to the lower crime rate. Although crime rates are lower, vulnerabilities are continually evaluated as are improvements for ensuring the safety and security of those who work in and visit the Capitol Complex Area.

The Department of Public Safety, through the State Patrol Capitol Security Section, provides security, law enforcement services, and emergency management direction for the Capitol Complex Area. Security resources on the complex are deployed based on threat assessments, perceived vulnerabilities, and stakeholder input.

The Capitol Security Section's full-staffing complement consists of 62 civilian security officers, 13 state troopers, one emergency manager, seven communications personnel and one explosives detecting canine.

- The civilian security officers are assigned duties at fixed posts within select Capitol Complex Area buildings as well as foot, bicycle, and squad patrol duties.
- Minnesota state troopers are responsible for command and administration of the Capitol Security Section, and law enforcement operations for the entire Capitol Complex Area.
- The emergency manager is responsible for coordinating emergency preparedness planning on the Capitol Complex. In addition, the emergency manager facilitates training, drills, and workshops to enhance the preparedness of employees on the Capitol Complex.
- The communications division of Capitol Security continuously monitors 94,829 alarm and automation points, 374 emergency intercoms, and 859 security cameras. In addition, communications staff is responsible for dispatching law enforcement and security personnel to calls for assistance.

Recent Improvements in Security

The Department of Public Safety and the Department of Administration continue to focus on public safety initiatives and security improvements for the Capitol Complex Area.

Security needs for the Capitol were primarily addressed during the restoration and the needs of the Minnesota Senate Building were incorporated into its construction. In the 2018 legislative session, \$10.0 million general obligation (GO) bond revenues were appropriated to the Commissioner of Administration for Capitol Complex physical security upgrades. This only partially funds the recommendations made by the advisory committee. Consequently, the project remains underfunded.

In addition to the work associated with the \$10.0 million project mentioned above, a number of significant security projects/initiatives were completed in 2019 including:

- Installation of 67 additional cameras with access monitoring at central Capitol Security.
- Installed 28 additional card readers.
- Upgraded 23 analog cameras to internet protocol high definition.
- Installed 1 new emergency intercom.
- Surveillance detection training for Capitol Security Officers and Minnesota State Troopers.
- Completion of a Hay Study, creation of new job classifications and competitive compensation scales for Capitol Complex Security Officers.

A new security desk with turnstiles for the Administration building lobby was also completed over the past year. The project was designed with Admin funds and the construction was paid for with funds from the 2018 appropriation mentioned above because the work had been previously identified as one of the security upgrades in the Miller Dunwiddie Capitol Complex Physical Security Study and Predesign which were the basis for that appropriation.

In September 2018, the Department of Administration awarded the design and construction administration contract for the remaining upgrades to Miller Dunwiddie following their completion of the predesign for this initiative. In 2019, JE Dunn was hired as the construction management firm for the project to assist and validate design for constructability, to verify costs, and manage the construction throughout the life of the project.

As of the writing of this report, the design for the funded portion of the project is 60% complete and the first bid package for the work is being solicited to contractors. Construction will begin in early 2020 with a scheduled completion of all bid packages by late 2020. Work will consist of installation of new security kiosks, hardening of existing kiosks, installation of metal detection systems, construction of bollards, installation of blast resistant glass on vulnerable windows, installation of security cameras and key card readers, and construction of security enhancements around critical infrastructure at various buildings on the Capitol Complex.

If the remaining funds are appropriated in the 2020 legislative session, work will continue seamlessly as the contracts are structured such that work can be issued to Miller Dunwiddie and JE Dunn immediately upon their release.

Recommended Future Improvements

As members of the Advisory Committee on Capitol Area Security, we present the following recommendations to enhance public safety and individual security in the Capitol Complex Area:

The Advisory Committee on Capitol Area Security recommends the Legislature provide the remaining funding of \$10.8 million from the general fund and \$17.0 million in general obligation bonds to cover the cost of work and construction inflation to complete all of the physical security upgrades to the Capitol Complex as identified in the Miller Dunwiddie study and predesign completed in 2014 and 2017 respectively.

General funds are required to cover the cost of the upgrades at the Andersen, Freeman, Retirement Systems, and Transportation buildings because the construction of these buildings was financed by fund sources other than GO bonds. Therefore, improvements to these buildings cannot be funded with the use of GO bonds.

The absence of full funding for the security upgrades leaves over half of the Capitol Complex population and building square footage without programmed physical security improvements. To satisfy the remaining requirements, the project will need an additional \$17 million from GO bonds for the Administration, Ag/Health Lab, Centennial, Judicial, Minnesota History Center, Power House and Shops, Stassen, State Office, and Veterans Service buildings. An additional \$10.8 million from the general fund will be needed for the Andersen, Freeman, Retirement Systems, and Transportation buildings because GO bond funds are not eligible for use on these buildings. However, further consideration as to the timing and inclusion of Capitol Security improvements and enhancements should be given when buildings on the Capitol Area Complex may be slated for more comprehensive renovations (e.g., the Centennial and Ford buildings).

APPENDIX A

Advisory Committee on Capitol Area Security Mission Statement

The Advisory Committee on Capitol Area Security is committed to ensuring the safety of the people, assets, process of government, and buildings within the Capitol Complex. To accomplish this, the Committee has adopted a layered, all-hazards approach that adheres to the following principles:

- The Capitol, Minnesota Senate, and State Office Buildings must remain open in both reality and perception. Security in these buildings must (1) ensure that processes of government remain accessible to all citizens, (2) ensure the safety of visitors and all participants in these processes, and (3) respect Cass Gilbert’s vision for the Capitol building.
- Other buildings on the Capitol Complex, to the extent appropriate and feasible, should remain open. Appropriate security measures in these buildings must be in place to ensure the safety of state employees, military personnel, Minnesota citizens, and their data.
- The Capitol Complex Security Plan should be focused on long-term solutions and leverage a risk-based approach that adequately addresses identified risk areas and levels in each state building.
- The DPS team responsible for Capitol Security should have access to the resources it needs to ensure the safety of the Capitol Complex, the people who work there, and the citizens who visit in order to ensure continuity of state government operations.

APPENDIX B

Committee Advisors

Department of Administration

Commissioner Alice Roberts-Davis
Facilities Management Director Chris Guevin

Department of Public Safety

Lieutenant Colonel Rochelle Schrofer
Major Bruce Brynell
Captain Eric Roeske

Capitol Area Architectural and Planning Board

Executive Secretary Paul Mandell

Minnesota Historical Society

Historic Site Manager Brian Pease
Director of Public Policy and Community Relations David Kelliher

Sergeant-at-Arms, MN Senate

Sergeant-at-Arms Sven Lindquist
Assistant Sergeant-at-Arms Marilyn Logan

Sergeant-at-Arms, MN House

Sergeant-at-Arms Robert Meyerson

Security Advisors – College or University

Lieutenant Troy Buhta, U of M Police Department

Security Advisor – Courts

Tina McNamara, Undersheriff- Court and Security Services, Ramsey County Sheriff's Department

Private Minnesota Company

Andy Landon, Target Corporation